H. R. 4

IN THE SENATE OF THE UNITED STATES

SEPTEMBER 14, 2021 Received

AN ACT

To amend the Voting Rights Act of 1965 to revise the criteria for determining which States and political subdivisions are subject to section 4 of the Act, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

2	This Act may be cited as the "John R. Lewis Voting
3	Rights Advancement Act of 2021".
4	SEC. 2. VOTE DILUTION, DENIAL, AND ABRIDGMENT
5	CLAIMS.
6	(a) In General.—Section 2(a) of the Voting Rights
7	Act of 1965 (52 U.S.C. 10301(a)) is amended—
8	(1) by inserting after "applied by any State or
9	political subdivision" the following: "for the purpose
10	of, or''; and
11	(2) by striking "as provided in subsection (b)"
12	and inserting "as provided in subsection (b), (c), (d),
13	or (f)".
14	(b) Vote Dilution.—Section 2(b) of such Act (52
15	U.S.C. 10301(b)) is amended—
16	(1) by inserting after "A violation of subsection
17	(a)" the following: "for vote dilution";
18	(2) by inserting after the period at the end the
19	following: "For the purposes of this subsection:";
20	(3) by adding at the end the following new

paragraphs:

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1	"(A) the members of the protected class
2	are sufficiently numerous and geographically
3	compact to constitute a majority in a single-
4	member district;
5	"(B) the members of the protected class
6	are politically cohesive; and
7	"(C) the residents of that district who are
8	not the members of the protected class usually
9	vote sufficiently as a bloc to enable them to de-
10	feat the preferred candidates of the members of
11	the protected class.
12	"(2) Upon a plaintiff establishing the required
13	threshold showing under paragraph (1), a court shall
14	conduct a totality of the circumstances analysis with
15	respect to a claim of vote dilution to determine
16	whether there was a violation of subsection (a),
17	which shall include the following factors:
18	"(A) The extent of any history of official
19	voting discrimination in the State or political
20	subdivision that affected the right of members
21	of the protected class to register, to vote, or
22	otherwise to participate in the political process.
23	"(B) The extent to which voting in the
24	elections of the State or political subdivision is

racially polarized.

- "(C) The extent to which the State or political subdivision has used voting practices or procedures that tend to enhance the opportunity for discrimination against the members of the protected class, such as unusually large election districts, majority vote requirements, anti-single shot provisions, or other qualifications, prerequisites, standards, practices, or procedures that may enhance the opportunity for discrimination against the members of the protected class.
 - "(D) If there is a candidate slating process, whether the members of the protected class have been denied access to that process.
 - "(E) The extent to which members of the protected class in the State or political subdivision bear the effects of discrimination, both public or private, in such areas as education, employment, health, housing, and transportation, which hinder their ability to participate effectively in the political process.
 - "(F) Whether political campaigns have been characterized by overt or subtle racial appeals.

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1	"(G) The extent to which members of the
2	protected class have been elected to public office
3	in the jurisdiction.
4	"(3) In conducting a totality of the cir-
5	cumstances analysis under paragraph (2), a court
6	may consider such other factors as the court may
7	determine to be relevant, including—
8	"(A) whether there is a significant lack of
9	responsiveness on the part of elected officials to
10	the particularized needs of the members of the
11	protected class, including a lack of concern for
12	or responsiveness to the requests and proposals
13	of the members of the protected class, except
14	that compliance with a court order may not be
15	considered evidence of responsiveness on the
16	part of the jurisdiction; and
17	"(B) whether the policy underlying the
18	State or political subdivision's use of such vot-
19	ing qualification, prerequisite to voting, or
20	standard, practice or procedure is tenuous.
21	In making this determination, a court shall consider
22	whether the qualification, prerequisite, standard,
23	practice, or procedure in question was designed to
24	advance and materially advances a valid and sub-

stantiated State interest.

"(4) A class of citizens protected by subsection 1 2 (a) may include a cohesive coalition of members of different racial or language minority groups."; and 3 (4) Vote denial or abridgement.—Section 5 2 of such Act (52 U.S.C. 10301), as amended by 6 subsections (a) and (b), is further amended by add-7 ing at the end the following: "(c)(1) A violation of subsection (a) resulting in vote 8 denial or abridgment is established if the challenged quali-10 fication, prerequisite, standard, practice, or procedure— 11 "(A) results or will result in members of a pro-12 tected class facing greater costs or burdens in par-13 ticipating in the political process than other voters; 14 and 15 "(B) the greater costs or burdens are, at least 16 in part, caused by or linked to social and historical 17 conditions that have produced or produce on the 18 date of such challenge discrimination against mem-19 bers of the protected class. 20 In determining the existence of a burden for pur-21 poses of subparagraph (A), the absolute number or 22 the percent of voters affected or the presence of vot-23 ers who are not members of a protected class in the 24 affected area shall not be dispositive, and the af-25 fected area may be smaller than the jurisdiction to

- 1 which the qualification, prerequisite, standard, prac-
- 2 tice, or procedure applies.
- 3 "(2) The challenged qualification, prerequisite, stand-
- 4 ard, practice, or procedure need only be a but-for cause
- 5 of the discriminatory result described in paragraph (1) or
- 6 perpetuate a pre-existing burdens or costs.
- 7 "(3)(A) The factors that are relevant to a totality of
- 8 the circumstances analysis with respect to a claim of vote
- 9 denial or abridgement pursuant to this subsection include
- 10 the following:
- 11 "(i) The extent of any history of official voting-
- related discrimination in the State or political sub-
- division that affected the right of members of the
- protected class to register, to vote, or otherwise to
- participate in the political process.
- 16 "(ii) The extent to which voting in the elections
- of the State or political subdivision is racially polar-
- ized.
- "(iii) The extent to which the State or political
- subdivision has used photographic voter identifica-
- 21 tion requirements, documentary proof of citizenship
- requirements, documentary proof of residence re-
- 23 quirements, or other voting practices or procedures,
- beyond those required by Federal law, that impair

- the ability of members of the minority group to participate fully in the political process.
- "(iv) The extent to which minority group members bear the effects of discrimination, both public or private, in areas such as education, employment, health, housing, and transportation, which hinder their ability to participate effectively in the political process.
 - "(v) The use of overt or subtle racial appeals either in political campaigns or surrounding adoption or maintenance of the challenged practice.
 - "(vi) The extent to which members of the minority group have been elected to public office in the jurisdiction, provided that the fact that the minority group is too small to elect candidates of its choice shall not defeat a claim of vote denial or abridgment.
 - "(vii) Whether there is a lack of responsiveness on the part of elected officials to the particularized needs of minority group members, including a lack of concern for or responsiveness to the requests and proposals of the group, except that compliance with a court order may not be considered evidence of responsiveness on the part of the jurisdiction.
 - "(viii) Whether the policy underlying the State or political subdivision's use of the challenged quali-

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- 1 fication, prerequisite, standard, practice, or proce-
- dure is tenuous. In making a determination under
- this clause, a court shall consider whether the quali-
- 4 fication, prerequisite, standard, practice, or proce-
- 5 dure in question was designed to advance and mate-
- 6 rially advances a valid and substantiated State inter-
- 7 est.
- 8 "(ix) Subject to paragraph (4), such other fac-
- 9 tors as the court may determine to be relevant.
- 10 "(B) The factors described in subparagraph (A), indi-
- 11 vidually and collectively, shall be considered as a means
- 12 of establishing that a voting practice amplifies the effects
- 13 of past or present discrimination in violation in subsection
- 14 (a).
- 15 "(C) A plaintiff need not show any particular com-
- 16 bination or number of factors to establish a violation of
- 17 subsection (a).
- 18 "(4) The factors that are relevant to a totality of the
- 19 circumstances analysis with respect to a claim of vote de-
- 20 nial or abridgement do not include the following:
- 21 "(A) The degree to which the challenged quali-
- fication, prerequisite, standard, practice, or proce-
- dure has a long pedigree or was in widespread use
- 24 at some earlier date.

- 1 "(B) The use of an identical or similar quali-2 fication, prerequisite, standard, practice, or proce-3 dure in other States or jurisdictions.
- "(C) The availability of other forms of voting 5 unimpacted by the challenged qualification, pre-6 requisite, standard, practice, or procedure to all 7 members of the electorate, including members of the protected class, unless the jurisdiction is simulta-8 9 neously expanding such other practices to eliminate 10 any disproportionate burden imposed by the chal-11 lenged qualification, prerequisite, standard, practice, 12 or procedure.
- "(D) Unsubstantiated defenses that the qualification, prerequisite, standard, practice, or procedure is necessary to address criminal activity.
- "(d)(1) A violation of subsection (a) for the purpose of vote denial or abridgement is established if the challenged qualification, prerequisite, standard, practice, or procedure is intended, at least in part, to dilute minority voting strength or to deny or abridge the right of any citizen of the United States to vote on account of race, color, or in contravention of the guarantees set forth in section 4(f)(2).
- 24 "(2) Discrimination on account of race, color, or in 25 contravention of the guarantees set forth in section 4(f)(2)

- 1 need only be one purpose of a qualification, prerequisite,
- 2 standard, practice, or procedure to demonstrate a violation
- 3 of subsection (a).
- 4 "(3) A qualification, prerequisite, standard, practice,
- 5 or procedure intended to dilute minority voting strength
- 6 or to make it more difficult for minority voters to cast
- 7 a ballot that will be counted violates this subsection even
- 8 if an additional purpose of the qualification, prerequisite,
- 9 standard, practice, or procedure is to benefit a particular
- 10 political party or group.
- 11 "(4) The context for the adoption of the challenged
- 12 qualification, prerequisite, standard, practice, or proce-
- 13 dure, including actions by official decisionmakers before
- 14 the challenged qualification, prerequisite, standard, prac-
- 15 tice, or procedure, may be relevant to a violation of this
- 16 subsection.
- 17 "(5) Claims under this subsection require proof of a
- 18 discriminatory impact but do not require proof of a viola-
- 19 tion pursuant to subsection (b) or (c).
- 20 "(e) For purposes of this section, the term 'affected
- 21 area' means any geographic area, in which members of
- 22 a protected class are affected by a qualification, pre-
- 23 requisite, standard, practice, or procedure allegedly in vio-
- 24 lation of this section, within a State (including any Indian
- 25 lands).".

SEC. 3. RETROGRESSION.

- 2 Section 2 of the Voting Rights Act of 1965 (52)
- 3 U.S.C. 10301 et seq.), as amended by section 2 of this
- 4 Act, is further amended by adding at the end the fol-
- 5 lowing:
- 6 "(f) A violation of subsection (a) is established when
- 7 a State or political subdivision enacts or seeks to admin-
- 8 ister any qualification or prerequisite to voting or stand-
- 9 ard, practice, or procedure with respect to voting in any
- 10 election that has the purpose of or will have the effect
- 11 of diminishing the ability of any citizens of the United
- 12 States on account of race or color, or in contravention of
- 13 the guarantees set forth in section 4(f)(2), to participate
- 14 in the electoral process or elect their preferred candidates
- 15 of choice. This subsection applies to any action taken on
- 16 or after January 1, 2021, by a State or political subdivi-
- 17 sion to enact or seek to administer any such qualification
- 18 or prerequisite to voting or standard, practice or proce-
- 19 dure.
- 20 "(g) Notwithstanding the provisions of subsection (f),
- 21 final decisions of the United States District Court of the
- 22 District of Columbia on applications or petitions by States
- 23 or political subdivisions for preclearance under section 5
- 24 of any changes in voting prerequisites, standards, prac-
- 25 tices, or procedures, supersede the provisions of subsection
- 26 (f).".

1	SEC. 4. VIOLATIONS TRIGGERING AUTHORITY OF COURT
2	TO RETAIN JURISDICTION.
3	(a) Types of Violations.—Section 3(c) of the Vot-
4	ing Rights Act of 1965 (52 U.S.C. 10302(c)) is amended
5	by striking "violations of the fourteenth or fifteenth
6	amendment" and inserting "violations of the 14th or 15th
7	Amendment, violations of this Act, or violations of any
8	Federal law that prohibits discrimination in voting on the
9	basis of race, color, or membership in a language minority
10	group,".
11	(b) Conforming Amendment.—Section 3(a) of
12	such Act (52 U.S.C. 10302(a)) is amended by striking
13	"violations of the fourteenth or fifteenth amendment" and
14	inserting "violations of the 14th or 15th Amendment, vio-
15	lations of this Act, or violations of any Federal law that
16	prohibits discrimination in voting on the basis of race,
17	color, or membership in a language minority group,".
18	SEC. 5. CRITERIA FOR COVERAGE OF STATES AND POLIT-
19	ICAL SUBDIVISIONS.
20	(a) Determination of States and Political
21	Subdivisions Subject to Section 4(a).—
22	(1) In General.—Section 4(b) of the Voting
23	Rights Act of 1965 (52 U.S.C. 10303(b)) is amend-
24	ed to read as follows:
25	"(b) Determination of States and Political
26	SUBDIVISIONS SUBJECT TO REQUIREMENTS.—

1	"(1) Existence of voting rights viola-
2	TIONS DURING PREVIOUS 25 YEARS.—
3	"(A) STATEWIDE APPLICATION.—Sub-
4	section (a) applies with respect to a State and
5	all political subdivisions within the State during
6	a calendar year if—
7	"(i) fifteen or more voting rights vio-
8	lations occurred in the State during the
9	previous 25 calendar years;
10	"(ii) ten or more voting rights viola-
11	tions occurred in the State during the pre-
12	vious 25 calendar years, at least one of
13	which was committed by the State itself
14	(as opposed to a political subdivision with-
15	in the State); or
16	"(iii) three or more voting rights vio-
17	lations occurred in the State during the
18	previous 25 calendar years and the State
19	itself administers the elections in the State
20	or political subdivisions in which the voting
21	rights violations occurred.
22	"(B) APPLICATION TO SPECIFIC POLITICAL
23	SUBDIVISIONS.—Subsection (a) applies with re-
24	spect to a political subdivision as a separate
25	unit during a calendar year if three or more

1	voting rights violations occurred in the subdivi-
2	sion during the previous 25 calendar years.
3	"(2) Period of Application.—
4	"(A) In general.—Except as provided in
5	subparagraph (B), if, pursuant to paragraph
6	(1), subsection (a) applies with respect to a
7	State or political subdivision during a calendar
8	year, subsection (a) shall apply with respect to
9	such State or political subdivision for the pe-
10	riod—
11	"(i) that begins on January 1 of the
12	year in which subsection (a) applies; and
13	"(ii) that ends on the date which is 10
14	years after the date described in clause (i).
15	"(B) NO FURTHER APPLICATION AFTER
16	DECLARATORY JUDGMENT.—
17	"(i) States.—If a State obtains a de-
18	claratory judgment under subsection (a),
19	and the judgment remains in effect, sub-
20	section (a) shall no longer apply to such
21	State pursuant to paragraph (1)(A) unless,
22	after the issuance of the declaratory judg-
23	ment, paragraph (1)(A) applies to the
24	State solely on the basis of voting rights

1	violations occurring after the issuance of
2	the declaratory judgment.
3	"(ii) Political subdivisions.—If a
4	political subdivision obtains a declaratory
5	judgment under subsection (a), and the
6	judgment remains in effect, subsection (a)
7	shall no longer apply to such political sub-
8	division pursuant to paragraph (1), includ-
9	ing pursuant to paragraph (1)(A) (relating
10	to the statewide application of subsection
11	(a)), unless, after the issuance of the de-
12	claratory judgment, paragraph (1)(B) ap-
13	plies to the political subdivision solely on
14	the basis of voting rights violations occur-
15	ring after the issuance of the declaratory
16	judgment.
17	"(3) Determination of voting rights vio-
18	LATION.—For purposes of paragraph (1), a voting
19	rights violation occurred in a State or political sub-
20	division if any of the following applies:
21	"(A) Judicial relief; violation of
22	THE 14TH OR 15TH AMENDMENT.—Any final
23	judgment, or any preliminary, temporary, or de-
24	claratory relief (that was not reversed on ap-
25	peal), in which the plaintiff prevailed or a court

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of the United States found that the plaintiff demonstrated a likelihood of success on the merits or raised a serious question with regard to race discrimination, in which any court of the United States determined that a denial or abridgement of the right of any citizen of the United States to vote on account of race, color. or membership in a language minority group occurred, or that a voting qualification or prerequisite to voting or standard, practice, or procedure with respect to voting created an undue burden on the right to vote in connection with a claim that the law unduly burdened voters of a particular race, color, or language minority group, in violation of the 14th or 15th Amendment, anywhere within the State or subdivision.

"(B) Judicial relief; violations of this act.—Any final judgment, or any preliminary, temporary, or declaratory relief (that was not reversed on appeal) in which the plaintiff prevailed or a court of the United States found that the plaintiff demonstrated a likelihood of success on the merits or raised a serious question with regard to race discrimination, in which any court of the United States deter-

mined that a voting qualification or prerequisite to voting or standard, practice, or procedure with respect to voting was imposed or applied or would have been imposed or applied anywhere within the State or subdivision in a manner that resulted or would have resulted in a denial or abridgement of the right of any citizen of the United States to vote on account of race, color, or membership in a language minority group, in violation of subsection 4(e) or 4(f) or section 2, 201, or 203 of this Act.

"(C) Final Judgment; denial of declarations of the United States has denied the request of the State or subdivision for a declaratory judgment under section 3(c) or section 5, and thereby prevented a voting qualification or prerequisite to voting or standard, practice, or procedure with respect to voting from being enforced anywhere within the State or subdivision.

"(D) OBJECTION BY THE ATTORNEY GEN-ERAL.—The Attorney General has interposed an objection under section 3(c) or section 5, and thereby prevented a voting qualification or

prerequisite to voting or standard, practice, or procedure with respect to voting from being enforced anywhere within the State or subdivision. A violation per this subsection has not occurred where an objection has been withdrawn by the Attorney General, unless the withdrawal was in response to a change in the law or practice that served as the basis of the objection. A violation under this subsection has not occurred where the objection is based solely on a State or political subdivision's failure to comply with a procedural process that would not otherwise constitute an independent violation of this act.

"(E) Consent decree, settlement, or other agreement was adopted or entered by a court of the United States or contained an admission of liability by the defendants, which resulted in the alteration or abandonment of a voting practice anywhere in the territory of such State or subdivision that was challenged on the ground that the practice denied or abridged the right of any citizen of the United States to vote on account of race, color, or membership in a language minority group in

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violation of subsection 4(e) or 4(f) or section 2, 201, or 203 of this Act, or the 14th or 15th Amendment. An extension or modification of an agreement as defined by this subsection that has been in place for ten years or longer shall count as an independent violation. If a court of the United States finds that an agreement itself as defined by this subsection denied or abridged the right of any citizen of the United States to vote on account of race, color, or membership in a language minority group, violated subsection 4(e) or 4(f) or section 2, 201, or 203 of this Act, or created an undue burden on the right to vote in connection with a claim that the consent decree, settlement, or other agreement unduly burdened voters of a particular race, color, or language minority group, that finding shall count as an independent violation.

"(F) MULTIPLE VIOLATIONS.—Each voting qualification or prerequisite to voting or standard, practice, or procedure with respect to voting, including each redistricting plan, found to be a violation by a court of the United States pursuant to subsection (a) or (b), or prevented from enforcement pursuant to subsection (c) or

1	(d), or altered or abandoned pursuant to sub-
2	section (e) shall count as an independent viola-
3	tion. Within a redistricting plan, each violation
4	found to discriminate against any group of vot-
5	ers based on race, color, or language minority
6	group shall count as an independent violation.
7	"(4) Timing of Determinations.—
8	"(A) Determinations of voting rights
9	VIOLATIONS.—As early as practicable during
10	each calendar year, the Attorney General shall
11	make the determinations required by this sub-
12	section, including updating the list of voting
13	rights violations occurring in each State and po-
14	litical subdivision for the previous calendar
15	year.
16	"(B) Effective upon publication in
17	FEDERAL REGISTER.—A determination or cer-
18	tification of the Attorney General under this
19	section or under section 8 or 13 shall be effec-
20	tive upon publication in the Federal Register.".
21	(2) Conforming amendments.—Section 4(a)
22	of such Act (52 U.S.C. 10303(a)) is amended—
23	(A) in paragraph (1), in the first sentence
24	of the matter preceding subparagraph (A), by
25	striking "any State with respect to which" and

all that follows through "unless" and inserting

"any State to which this subsection applies during a calendar year pursuant to determinations
made under subsection (b), or in any political
subdivision of such State (as such subdivision
existed on the date such determinations were
made with respect to such State), though such
determinations were not made with respect to
such subdivision as a separate unit, or in any
political subdivision with respect to which this
subsection applies during a calendar year pursuant to determinations made with respect to
such subdivision as a separate unit under subsection (b), unless";

- (B) in paragraph (1) in the matter preceding subparagraph (A), by striking the second sentence;
- (C) in paragraph (1)(A), by striking "(in the case of a State or subdivision seeking a declaratory judgment under the second sentence of this subsection)";
- (D) in paragraph (1)(B), by striking "(in the case of a State or subdivision seeking a declaratory judgment under the second sentence of this subsection)";

1	(E) in paragraph (3), by striking "(in the
2	case of a State or subdivision seeking a declara-
3	tory judgment under the second sentence of this
4	subsection)";
5	(F) in paragraph (5), by striking "(in the
6	case of a State or subdivision which sought a
7	declaratory judgment under the second sentence
8	of this subsection)";
9	(G) by striking paragraphs (7) and (8);
10	and
11	(H) by redesignating paragraph (9) as
12	paragraph (7).
13	(b) Clarification of Treatment of Members of
14	Language Minority Groups.—Section 4(a)(1) of such
15	Act (52 U.S.C. $10303(a)(1)$) is amended by striking "race
16	or color," and inserting "race, color, or in contravention
17	of the guarantees of subsection (f)(2),".
18	(c) Administrative Bailout.—
19	(1) In General.—Section 4 of the Voting
20	Rights Act of 1965 (52 U.S.C. 10303) is amended
21	by adding at the end the following:
22	"(g) Administrative Bailout.—
23	"(1) Determination of eligibility.—
24	"(A) IN GENERAL.—After making a deter-
25	mination under subsection (b)(1)(A) that the

1	provisions of subsection (a) apply with respect
2	to a State and all political subdivisions within
3	the State, the Attorney General shall determine
4	if any political subdivision of the State is eligi-
5	ble for an exemption under this subsection, and
6	shall publish, in the Federal Register, a list of
7	all such political subdivisions. Any political sub-
8	division included on such list is not subject to
9	any requirement under section 5 until the date
10	on which any application under this section has
11	been finally disposed of or no such application
12	may be made.
13	"(B) Rule of Construction.—Nothing
14	in this subsection may be construed to pro-
15	vide—
16	"(i) that the determinations made
17	pursuant to the creation of the list shall
18	have any binding or preclusive effect; or
19	"(ii) that inclusion on the list—
20	"(I) constitutes a final deter-
21	mination by the Attorney General that
22	the listee is eligible for an exemption
23	pursuant to this subsection or that, in
24	the case of the listee, the provisions of

1	subparagraphs (A) through (F) of
2	subsection (a)(1) are satisfied; or
3	"(II) entitles the listee to any ex-
4	emption pursuant to this subsection.
5	"(2) Eligibility.—A political subdivision that
6	submits an application under paragraph (3) shall be
7	eligible for an exemption under this subsection only
8	if, during the ten years preceding the filing of the
9	application, and during the pendency of such appli-
10	cation—
11	"(A) no test or device referred to in sub-
12	section (a)(1) has been used within such polit-
13	ical subdivision for the purpose or with the ef-
14	fect of denying or abridging the right to vote on
15	account of race or color or in contravention of
16	the guarantees of subsection (f)(2);
17	"(B) no final judgment of any court of the
18	United States, other than the denial of declara-
19	tory judgment under this section, has deter-
20	mined that denials or abridgements of the right
21	to vote on account of race or color have oc-
22	curred anywhere in the territory of such polit-
23	ical subdivision or that denials or abridgements
24	of the right to vote in contravention of the
25	guarantees of subsection $(f)(2)$ have occurred

anywhere in the territory of such subdivision and no consent decree, settlement, or agreement has been entered into resulting in any abandonment of a voting practice challenged on such grounds; and no declaratory judgment under this section shall be entered during the pendency of an action commenced before the filing of an action under this section and alleging such denials or abridgements of the right to vote;

"(C) no Federal examiners or observers under this Act have been assigned to such political subdivision;

"(D) such political subdivision and all governmental units within its territory have complied with section 5 of this Act, including compliance with the requirement that no change covered by section 5 has been enforced without preclearance under section 5, and have repealed all changes covered by section 5 to which the Attorney General has successfully objected or as to which the United States District Court for the District of Columbia has denied a declaratory judgment;

1	"(E) the Attorney General has not inter-
2	posed any objection (that has not been over-
3	turned by a final judgment of a court) and no
4	declaratory judgment has been denied under
5	section 5, with respect to any submission by or
6	on behalf of the plaintiff or any governmental
7	unit within its territory under section 5, and no
8	such submissions or declaratory judgment ac-
9	tions are pending; and
10	"(F) such political subdivision and all gov-
11	ernmental units within its territory—
12	"(i) have eliminated voting procedures
13	and methods of election which inhibit or
14	dilute equal access to the electoral process;
15	"(ii) have engaged in constructive ef-
16	forts to eliminate intimidation and harass-
17	ment of persons exercising rights protected
18	under this Act; and
19	"(iii) have engaged in other construc-
20	tive efforts, such as expanded opportunity
21	for convenient registration and voting for
22	every person of voting age and the appoint-
23	ment of minority persons as election offi-
24	cials throughout the jurisdiction and at all

stages of the election and registration process.

"(3) APPLICATION PERIOD.—Not later than 90 days after the publication of the list under paragraph (1), a political subdivision included on such list may submit an application, containing such information as the Attorney General may require, for an exemption under this subsection. The Attorney General shall provide notice in the Federal Register of such application.

"(4) Comment Period.—During the 90-day period beginning on the date that notice is published under paragraph (3), the Attorney General shall give interested persons an opportunity to submit objections to the issuance of an exemption under this subsection to a political subdivision on the basis that the political subdivision is not eligible under paragraph (2) to the Attorney General. During the 1 year period beginning on the effective date of this subsection, such 90-day period shall be extended by an additional 30 days. The Attorney General shall notify the political subdivision of each objection submitted and afford the political subdivision an opportunity to respond.

- "(5) Determination as to objections.—In the case of a political subdivision with respect to which an objection has been submitted under paragraph (4), the following shall apply:
 - "(A) Consideration of objections.—
 The Attorney General shall consider and respond to each such objection (and any response of the political subdivision thereto) during the 60 day period beginning on the day after the comment period under paragraph (4) concludes.
 - "(B) JUSTIFIED OBJECTIONS.—If the Attorney General determines that any such objection is justified, the Attorney General shall publish notice in the Federal Register denying the application for an exemption under this subsection.
 - "(C) Unjustified objections.—If the Attorney General determines that no objection submitted is justified, each person that submitted such an objection may, not later than 90 days after the end of the period established under subparagraph (A), file, in the District Court of the District of Columbia, an action for judicial review of such determination in accord-

1	ance with chapter 7 of title 5, United States
2	Code.
3	"(6) Exemption.—The Attorney General may
4	issue an exemption, by publication in the Federal
5	Register, from the application of the provisions of
6	subsection (a) with respect to a political subdivision
7	that—
8	"(A) is eligible under paragraph (2); and
9	"(B) with respect to which no objection
10	under was submitted under paragraph (4) or
11	determined to be justified under paragraph (5).
12	"(7) Judicial review.—Except as otherwise
13	explicitly provided in this subsection, no determina-
14	tion under this subsection shall be subject to review
15	by any court, and all determinations under this sub-
16	section are committed to the discretion of the Attor-
17	ney General.
18	"(8) Savings clause.—If a political subdivi-
19	sion was not subject to the application of the provi-
20	sions of subsection (a) by reason of a declaratory
21	judgment entered prior to the effective date of this
22	subsection, and such political subdivision has not
23	violated any eligibility requirement set forth in para-

graph (2) at any time thereafter, then that political

subdivision shall not be subject to the requirements of subsection (a).".

(2) Conforming amendment.—

- (A) IN GENERAL.—Section 4(a)(1) of the Voting Rights Act of 1965 (52 U.S.C. 10303(a)(1)), as amended by this Act, is further amended by inserting after "the United States District Court for the District of Columbia issues a declaratory judgment under this section" the following: ", or, in the case of a political subdivision, the Attorney General issues an exemption under subsection (g)".
- (B) Expiration of time limit.—On the date that is 1 year after the effective date of this subsection, section 4(g)(3) of the Voting Rights Act of 1965 (52 U.S.C. 10303(g)(3)) is amended by striking "During the 1 year period beginning on the effective date of this subsection, such 90-day period shall be extended by an additional 30 days." For purposes of any periods under such section commenced as of such date, the 90-day period shall remain extended by an additional 30 days.

1	SEC. 6. DETERMINATION OF STATES AND POLITICAL SUB-
2	DIVISIONS SUBJECT TO PRECLEARANCE FOR
3	COVERED PRACTICES.
4	The Voting Rights Act of 1965 (52 U.S.C. 10301 et
5	seq.) is further amended by inserting after section 4 the
6	following:
7	"SEC. 4A. DETERMINATION OF STATES AND POLITICAL
8	SUBDIVISIONS SUBJECT TO PRECLEARANCE
9	FOR COVERED PRACTICES.
10	"(a) Practice-Based Preclearance.—
11	"(1) In General.—Each State and each polit-
12	ical subdivision shall—
13	"(A) identify any newly enacted or adopted
14	law, regulation, or policy that includes a voting
15	qualification or prerequisite to voting, or a
16	standard, practice, or procedure with respect to
17	voting, that is a covered practice described in
18	subsection (b); and
19	"(B) ensure that no such covered practice
20	is implemented unless or until the State or po-
21	litical subdivision, as the case may be, complies
22	with subsection (c).
23	"(2) Determinations of characteristics
24	OF VOTING-AGE POPULATION.—
25	"(A) In general.—As early as prac-
26	ticable during each calendar year, the Attorney

1 General, in consultation with the Director of 2 the Bureau of the Census and the heads of 3 other relevant offices of the government, shall 4 make the determinations required by this section regarding voting-age populations and the 6 characteristics of such populations, and shall 7 publish a list of the States and political subdivi-8 sions to which a voting-age population char-9 acteristic described in subsection (b) applies.

- "(B) Publication in the federal register.—A determination or certification of the Attorney General under this paragraph shall be effective upon publication in the Federal Register.
- 15 "(b) COVERED PRACTICES.—To assure that the right of citizens of the United States to vote is not denied or 16 abridged on account of race, color, or membership in a 17 language minority group as a result of the implementation 18 19 of certain qualifications or prerequisites to voting, or 20 standards, practices, or procedures with respect to voting 21 newly adopted in a State or political subdivision, the following shall be covered practices subject to the requirements described in subsection (a): 23
- 24 "(1) CHANGES TO METHOD OF ELECTION.—
 25 Any change to the method of election—

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1	"(A) to add seats elected at-large in a
2	State or political subdivision where—
3	"(i) two or more racial groups or lan-
4	guage minority groups each represent 20
5	percent or more of the political subdivi-
6	sion's voting-age population; or
7	"(ii) a single language minority group
8	represents 20 percent or more of the vot-
9	ing-age population on Indian lands located
10	in whole or in part in the political subdivi-
11	sion; or
12	"(B) to convert one or more seats elected
13	from a single-member district to one or more
14	at-large seats or seats from a multi-member
15	district in a State or political subdivision
16	where—
17	"(i) two or more racial groups or lan-
18	guage minority groups each represent 20
19	percent or more of the political subdivi-
20	sion's voting-age population; or
21	"(ii) a single language minority group
22	represents 20 percent or more of the vot-
23	ing-age population on Indian lands located
24	in whole or in part in the political subdivi-
25	sion.

- "(2)CHANGES TO JURISDICTION **BOUND-**ARIES.—Any change or series of changes within a year to the boundaries of a jurisdiction that reduces by 3 or more percentage points the proportion of the jurisdiction's voting-age population that is comprised of members of a single racial group or language mi-nority group in a State or political subdivision where—
 - "(A) two or more racial groups or language minority groups each represent 20 percent or more of the political subdivision's voting-age population; or
 - "(B) a single language minority group represents 20 percent or more of the voting-age population on Indian lands located in whole or in part in the political subdivision.
 - "(3) Changes through redistricting.—
 Any change to the boundaries of election districts in a State or political subdivision where any racial group or language minority group that is not the largest racial group or language minority group in the jurisdiction and that represents 15 percent or more of the State or political subdivision's votingage population experiences a population increase of at least 20 percent of its voting-age population, over

the preceding decade (as calculated by the Bureau of the Census under the most recent decennial census), in the jurisdiction.

"(4) Changes in documentation or qualifications to vote.—Any change to requirements for documentation or proof of identity to vote or register to vote that will exceed or be more stringent than such requirements under State law on the day before the date of enactment of the John R. Lewis Voting Rights Advancement Act of 2021; and further, if a State has in effect a requirement that an individual present identification as a condition of receiving and casting a ballot in an election for Federal office, if the State does not permit the individual to meet the requirement and cast a ballot in the election in the same manner as an individual who presents identification—

"(A) in the case of an individual who desires to vote in person, by presenting the appropriate State or local election official with a sworn written statement, signed by the individual under penalty of perjury, attesting to the individual's identity and attesting that the individual is eligible to vote in the election; and

"(B) in the case of an individual who desires to vote by mail, by submitting with the ballot the statement described in subparagraph (A).

"(5) Changes to multilingual voting materials.—Any change that reduces multilingual voting materials or alters the manner in which such materials are provided or distributed, where no similar reduction or alteration occurs in materials provided in English for such election.

"(6) Changes that reduce, consolidate, or relocate voting locations, or reduces, consolidates, or relocates voting locations, including early, absentee, and election-day voting locations, or reduces days or hours of in-person voting on any Sunday during a period occurring prior to the date of an election during which voters may cast ballots in such election, or prohibits the provision of food or non-alcoholic drink to persons waiting to vote in an election except where the provision would violate prohibitions on expenditures to influence voting—

"(A) in one or more census tracts wherein two or more language minority groups or racial groups each represent 20 percent or more of

1	the voting-age population of the political sub-
2	division; or
3	"(B) on Indian lands wherein at least 20
4	percent of the voting-age population belongs to
5	a single language minority group.
6	"(7) New list maintenance process.—Any
7	change to the maintenance of voter registration lists
8	that adds a new basis for removal from the list of
9	active registered voters or that incorporates new
10	sources of information in determining a voter's eligi-
11	bility to vote, wherein such a change would have a
12	statistically significant disparate impact on the re-
13	moval from voter rolls of members of racial groups
14	or language minority groups that constitute greater
15	than 5 percent of the voting-age population—
16	"(A) in the case of a political subdivision
17	imposing such change if—
18	"(i) two or more racial groups or lan-
19	guage minority groups each represent 20
20	percent or more of the voting-age popu-
21	lation of the political subdivision; or
22	"(ii) a single language minority group
23	represents 20 percent or more of the vot-
24	ing-age population on Indian lands located

in whole or in part in the political subdivision; or

"(B) in the case of a State imposing such change, if two or more racial groups or language minority groups each represent 20 percent or more of the voting-age population of—

"(i) the State; or

"(ii) a political subdivision in the State, except that the requirements under subsections (a) and (c) shall apply only with respect to each such political subdivision.

"(c) Preclearance.—

"(1) IN GENERAL.—Whenever a State or political subdivision with respect to which the requirements set forth in subsection (a) are in effect shall enact, adopt, or seek to implement any covered practice described under subsection (b), such State or subdivision may institute an action in the United States District Court for the District of Columbia for a declaratory judgment that such covered practice neither has the purpose nor will have the effect of denying or abridging the right to vote on account of race, color, or membership in a language minority group, and unless and until the court enters such

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judgment such covered practice shall not be implemented. Notwithstanding the previous sentence, such covered practice may be implemented without such proceeding if the covered practice has been submitted by the chief legal officer or other appropriate official of such State or subdivision to the Attorney General and the Attorney General has not interposed an objection within 60 days after such submission, or upon good cause shown, to facilitate an expedited approval within 60 days after such submission, the Attorney General has affirmatively indicated that such objection will not be made. Neither an affirmative indication by the Attorney General that no objection will be made, nor the Attorney General's failure to object, nor a declaratory judgment entered under this section shall bar a subsequent action to enjoin implementation of such covered practice. In the event the Attorney General affirmatively indicates that no objection will be made within the 60-day period following receipt of a submission, the Attorney General may reserve the right to reexamine the submission if additional information comes to the Attorney General's attention during the remainder of the 60-day period which would otherwise require objection in accordance with this

- section. Any action under this section shall be heard and determined by a court of three judges in accord-
- ance with the provisions of section 2284 of title 28,
- 4 United States Code, and any appeal shall lie to the
- 5 Supreme Court.

this subsection.

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- 6 "(2) Denying or abridging the right to VOTE.—Any covered practice described in subsection 7 8 (b) that has the purpose of or will have the effect 9 of diminishing the ability of any citizens of the 10 United States on account of race, color, or member-11 ship in a language minority group, to elect their pre-12 ferred candidates of choice denies or abridges the 13 right to vote within the meaning of paragraph (1) of
 - "(3) Purpose defined.—The term 'purpose' in paragraphs (1) and (2) of this subsection shall include any discriminatory purpose.
- 18 "(4) PURPOSE OF PARAGRAPH (2).—The pur-19 pose of paragraph (2) of this subsection is to protect 20 the ability of such citizens to elect their preferred 21 candidates of choice.
- "(d) Enforcement.—The Attorney General or any aggrieved citizen may file an action in a Federal district court to compel any State or political subdivision to satisfy the obligations set forth in this section. Such actions shall

- 1 be heard and determined by a court of three judges under
- 2 section 2284 of title 28, United States Code. In any such
- 3 action, the court shall provide as a remedy that any voting
- 4 qualification or prerequisite to voting, or standard, prac-
- 5 tice, or procedure with respect to voting, that is the sub-
- 6 ject of the action under this subsection be enjoined unless
- 7 the court determines that—
- 8 "(1) the voting qualification or prerequisite to
- 9 voting, or standard, practice, or procedure with re-
- spect to voting, is not a covered practice described
- in subsection (b); or
- 12 "(2) the State or political subdivision has com-
- plied with subsection (c) with respect to the covered
- practice at issue.
- 15 "(e) Counting of Racial Groups and Language
- 16 MINORITY GROUPS.—For purposes of this section, the cal-
- 17 culation of the population of a racial group or a language
- 18 minority group shall be carried out using the methodology
- 19 in the guidance promulgated in the Federal Register on
- 20 February 9, 2011 (76 Fed. Reg. 7470).
- 21 "(f) Special Rule.—For purposes of determina-
- 22 tions under this section, any data provided by the Bureau
- 23 of the Census, whether based on estimation from sample
- 24 or actual enumeration, shall not be subject to challenge
- 25 or review in any court.

1	"(g) Multilingual Voting Materials.—In this
2	section, the term 'multilingual voting materials' means
3	registration or voting notices, forms, instructions, assist-
4	ance, or other materials or information relating to the
5	electoral process, including ballots, provided in the lan-
6	guage or languages of one or more language minority
7	groups.".
8	SEC. 7. PROMOTING TRANSPARENCY TO ENFORCE THE
9	VOTING RIGHTS ACT.
10	(a) Transparency.—
11	(1) IN GENERAL.—The Voting Rights Act of
12	1965 (52 U.S.C. 10301 et seq.) is amended by in-
13	serting after section 5 the following new section:
14	"SEC. 6. TRANSPARENCY REGARDING CHANGES TO PRO-
15	TECT VOTING RIGHTS.
16	"(a) Notice of Enacted Changes.—
17	"(1) Notice of Changes.—If a State or polit-
18	ical subdivision makes any change in any qualifica-
19	tion or prerequisite to voting or standard, practice,
20	or procedure with respect to voting in any election
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	for Federal office that will result in the qualification
22	or prerequisite, standard, practice, or procedure
2223	
	or prerequisite, standard, practice, or procedure

- 1 reasonable public notice in such State or political 2 subdivision and on the website of the State or political subdivision, of a concise description of the 3 change, including the difference between 5 changed qualification or prerequisite, standard, prac-6 tice, or procedure and the prerequisite, standard, 7 practice, or procedure which was previously in effect. 8 The public notice described in this paragraph, in 9 such State or political subdivision and on the website 10 of a State or political subdivision, shall be in a for-11 mat that is reasonably convenient and accessible to 12 persons with disabilities who are eligible to vote, in-13 cluding persons who have low vision or are blind.
 - "(2) DEADLINE FOR NOTICE.—A State or political subdivision shall provide the public notice required under paragraph (1) not later than 48 hours after making the change involved.
- 18 "(b) Transparency Regarding Polling Place 19 Resources.—
- "(1) IN GENERAL.—In order to identify any changes that may impact the right to vote of any person, prior to the 30th day before the date of an election for Federal office, each State or political subdivision with responsibility for allocating registered voters, voting machines, and official poll

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workers to particular precincts and polling places shall provide reasonable public notice in such State or political subdivision and on the website of a State or political subdivision, of the information described in paragraph (2) for precincts and polling places within such State or political subdivision. The public notice described in this paragraph, in such State or political subdivision and on the website of a State or political subdivision, shall be in a format that is reasonably convenient and accessible to persons with disabilities who are eligible to vote, including persons who have low vision or are blind.

- "(2) Information described in this paragraph with respect to a precinct or polling place is each of the following:
 - "(A) The name or number.
 - "(B) In the case of a polling place, the location, including the street address, and whether such polling place is accessible to persons with disabilities.
 - "(C) The voting-age population of the area served by the precinct or polling place, broken down by demographic group if such breakdown is reasonably available to such State or political subdivision.

1	"(D) The number of registered voters as-
2	signed to the precinct or polling place, broken
3	down by demographic group if such breakdown
4	is reasonably available to such State or political
5	subdivision.
6	"(E) The number of voting machines as-
7	signed, including the number of voting ma-
8	chines accessible to persons with disabilities
9	who are eligible to vote, including persons who
10	have low vision or are blind.
11	"(F) The number of official paid poll
12	workers assigned.
13	"(G) The number of official volunteer poll
14	workers assigned.
15	"(H) In the case of a polling place, the
16	dates and hours of operation.
17	"(3) Updates in information reported.—
18	If a State or political subdivision makes any change
19	in any of the information described in paragraph
20	(2), the State or political subdivision shall provide
21	reasonable public notice in such State or political
22	subdivision and on the website of a State or political
23	subdivision, of the change in the information not

later than 48 hours after the change occurs or, if

the change occurs fewer than 48 hours before the

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date of the election for Federal office, as soon as practicable after the change occurs. The public notice described in this paragraph and published on the website of a State or political subdivision shall be in a format that is reasonably convenient and accessible to persons with disabilities who are eligible to vote, including persons who have low vision or are blind.

9 "(c) Transparency of Changes Relating to De-

10 MOGRAPHICS AND ELECTORAL DISTRICTS.—

"(1) REQUIRING **PUBLIC** NOTICE OF CHANGES.—Not later than 10 days after making any change in the constituency that will participate in an election for Federal, State, or local office or the boundaries of a voting unit or electoral district in an election for Federal, State, or local office (including through redistricting, reapportionment, changing from at-large elections to district-based elections, or changing from district-based elections to at-large elections), a State or political subdivision shall provide reasonable public notice in such State or political subdivision and on the website of a State or political subdivision, of the demographic and electoral data described in paragraph (3) for each of the geographic areas described in paragraph (2).

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1	"(2) Geographic areas described.—The ge-
2	ographic areas described in this paragraph are as
3	follows:
4	"(A) The State as a whole, if the change
5	applies statewide, or the political subdivision as
6	a whole, if the change applies across the entire
7	political subdivision.
8	"(B) If the change includes a plan to re-
9	place or eliminate voting units or electoral dis-
10	tricts, each voting unit or electoral district that
11	will be replaced or eliminated.
12	"(C) If the change includes a plan to es-
13	tablish new voting units or electoral districts,
14	each such new voting unit or electoral district.
15	"(3) Demographic and electoral data.—
16	The demographic and electoral data described in this
17	paragraph with respect to a geographic area de-
18	scribed in paragraph (2) are each of the following:
19	"(A) The voting-age population, broken
20	down by demographic group.
21	"(B) If it is reasonably available to the
22	State or political subdivision involved, an esti-
23	mate of the population of the area which con-
24	sists of citizens of the United States who are 18

1	years of age or older, broken down by demo-
2	graphic group.
3	"(C) The number of registered voters, bro-
4	ken down by demographic group if such break-
5	down is reasonably available to the State or po-
6	litical subdivision involved.
7	"(D)(i) If the change applies to a State
8	the actual number of votes, or (if it is not rea-
9	sonably practicable for the State to ascertain
10	the actual number of votes) the estimated num-
11	ber of votes received by each candidate in each
12	statewide election held during the 5-year period
13	which ends on the date the change involved is
14	made; and
15	"(ii) if the change applies to only one polit-
16	ical subdivision, the actual number of votes, or
17	(if it is not reasonably practicable for the polit-
18	ical subdivision to ascertain the actual number
19	of votes) in each subdivision-wide election held
20	during the 5-year period which ends on the date
21	the change involved is made.
22	"(4) Voluntary compliance by smaller ju-
23	RISDICTIONS.—Compliance with this subsection shall
24	he voluntary for a political subdivision of a State un-

less the subdivision is one of the following:

- "(A) A county or parish.
 "(B) A municipality with
- 2 "(B) A municipality with a population 3 greater than 10,000, as determined by the Bu-4 reau of the Census under the most recent de-5 cennial census.
- 6 "(C) A school district with a population 7 greater than 10,000, as determined by the Bu-8 reau of the Census under the most recent de-9 cennial census. For purposes of this subparagraph, the term 'school district' means the geo-10 11 graphic area under the jurisdiction of a local 12 educational agency (as defined in section 9101 13 of the Elementary and Secondary Education 14 Act of 1965).
- "(d) Rules Regarding Format of Informa-16 Tion.—The Attorney General may issue rules specifying 17 a reasonably convenient and accessible format that States 18 and political subdivisions shall use to provide public notice 19 of information under this section.
- "(e) No Denial of Right To Vote.—The right to vote of any person shall not be denied or abridged because the person failed to comply with any change made by a State or political subdivision to a voting qualification, prerequisite, standard, practice, or procedure if the State or

- 1 political subdivision involved did not meet the applicable
- 2 requirements of this section with respect to the change.
- 3 "(f) Definitions.—In this section—

forth in section 4(f)(2);

- "(1) the term 'demographic group' means each group which section 2 protects from the denial or abridgement of the right to vote on account of race or color, or in contravention of the guarantees set
- "(2) the term 'election for Federal office' means any general, special, primary, or runoff election held solely or in part for the purpose of electing any candidate for the office of President, Vice President, Presidential elector, Senator, Member of the House of Representatives, or Delegate or Resident Commissioner to the Congress; and
 - "(3) the term 'persons with disabilities', means individuals with a disability, as defined in section 3 of the Americans with Disabilities Act of 1990.".
- 19 (2) Conforming amendment.—Section 3(a) 20 of such Act (52 U.S.C. 10302(a)) is amended by 21 striking "in accordance with section 6".
- 22 (b) EFFECTIVE DATE.—The amendment made by 23 subsection (a)(1) shall apply with respect to changes which 24 are made on or after the expiration of the 60-day period 25 which begins on the date of the enactment of this Act.

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1 SEC. 8. AUTHORITY TO ASSIGN OBSERVERS.

2	(a) Clarification of Authority in Political
3	SUBDIVISIONS SUBJECT TO PRECLEARANCE.—Section
4	8(a)(2)(B) of the Voting Rights Act of 1965 (52 U.S.C.
5	10305(a)(2)(B)) is amended to read as follows:
6	"(B) in the Attorney General's judgment,
7	the assignment of observers is otherwise nec-
8	essary to enforce the guarantees of the 14th or
9	15th Amendment or any provision of this Act
10	or any other Federal law protecting the right of
11	citizens of the United States to vote; or".
12	(b) Assignment of Observers To Enforce Bi-
13	LINGUAL ELECTION REQUIREMENTS.—Section 8(a) of
14	such Act (52 U.S.C. 10305(a)) is amended—
15	(1) by striking "or" at the end of paragraph
16	(1);
17	(2) by inserting after paragraph (2) the fol-
18	lowing:
19	"(3) the Attorney General certifies with respect
20	to a political subdivision that—
21	"(A) the Attorney General has received
22	written meritorious complaints from residents,
23	elected officials, or civic participation organiza-
24	tions that efforts to violate section 203 are like-
25	ly to occur; or

1	"(B) in the Attorney General's judgment,
2	the assignment of observers is necessary to en-
3	force the guarantees of section 203;"; and
4	(3) by moving the margin for the continuation
5	text following paragraph (3), as added by paragraph
6	(2) of this subsection, 2 ems to the left.
7	(c) Transferral of Authority Over Observers
8	TO THE ATTORNEY GENERAL.—
9	(1) Enforcement proceedings.—Section
10	3(a) of the Voting Rights Act of 1965 (52 U.S.C.
11	10302(a)) is amended by striking "United States
12	Civil Service Commission in accordance with section
13	6" and inserting "Attorney General in accordance
14	with section 8".
15	(2) Observers; appointment and com-
16	PENSATION.—Section 8 of the Voting Rights Act of
17	1965 (52 U.S.C. 10305) is amended—
18	(A) in subsection (a)(2), in the matter fol-
19	lowing subparagraph (B), by striking "Director
20	of the Office of Personnel Management shall as-
21	sign as many observers for such subdivision as
22	the Director" and inserting "Attorney General
23	shall assign as many observers for such subdivi-
24	sion as the Attorney General": and

1 (B) in subsection (c), by striking "Director 2 of the Office of Personnel Management" and inserting "Attorney General". 3 4 (3) TERMINATION OF CERTAIN APPOINTMENTS 5 OF OBSERVERS.—Section 13(a)(1) of the Voting Rights Act of 1965 (52 U.S.C. 10309(a)(1)) is 6 7 amended by striking "notifies the Director of the Of-8 fice of Personnel Management," and inserting "de-9 termines,". 10 SEC. 9. CLARIFICATION OF AUTHORITY TO SEEK RELIEF. 11 (a) Poll Tax.—Section 10(b) of the Voting Rights Act of 1965 (52 U.S.C. 10306(b)) is amended by striking 12 "the Attorney General is authorized and directed to insti-13 tute forthwith in the name of the United States such ac-14 15 tions" and inserting "an aggrieved person or (in the name of the United States) the Attorney General may institute 16 17 such actions". 18 (b) Cause of Action.—Section 12(d) of the Voting 19 Rights Act of 1965 (52 U.S.C. 10308(d)) is amended— 20 (1) by striking "Whenever any person has en-21 gaged" and all that follows through "in the name of 22 the United States" and inserting "(1) Whenever 23 there are reasonable grounds to believe that any per-24 son has implemented or will implement any voting 25 qualification or prerequisite to voting or standard,

- 1 practice, or procedure that would (A) deny any cit-
- 2 izen the right to vote in violation of the 14th, 15th,
- 3 19th, 24th, or 26th Amendments, or (B) would vio-
- late this Act (except for section 4A) or any other
- 5 Federal law that prohibits discrimination on the
- 6 basis of race, color, or membership in a language
- 7 minority group in the voting process, an aggrieved
- 8 person or (in the name of the United States) the At-
- 9 torney General may institute"; and
- 10 (2) by striking ", and including an order di-
- 11 rected to the State and State or local election offi-
- cials to require them (1) to permit persons listed
- under chapters 103 to 107 of this title to vote and
- 14 (2) to count such votes".
- 15 (c) Judicial Relief.—Section 204 of the Voting
- 16 Rights Act of 1965 (52 U.S.C. 10504) is amended by
- 17 striking "Whenever the Attorney General has reason to
- 18 believe" and all that follows through "as he deems appro-
- 19 priate" and inserting "Whenever there are reasonable
- 20 grounds to believe that a State or political subdivision has
- 21 engaged or is about to engage in any act or practice pro-
- 22 hibited by a provision of title II, an aggrieved person or
- 23 (in the name of the United States) the Attorney General
- 24 may institute an action in a district court of the United
- 25 States, for a restraining order, a preliminary or perma-

- 1 nent injunction, or such other order as may be appro-
- 2 priate".
- 3 (d) Enforcement of Twenty-Sixth Amend-
- 4 MENT.—Section 301(a)(1) of the Voting Rights Act of
- 5 1965 (52 U.S.C. 10701) is amended by striking "The At-
- 6 torney General is directed to institute" and all that follows
- 7 through "Constitution of the United States" and inserting
- 8 "An aggrieved person or (in the name of the United
- 9 States) the Attorney General may institute an action in
- 10 a district court of the United States, for a restraining
- 11 order, a preliminary or permanent injunction, or such
- 12 other order as may be appropriate to implement the twen-
- 13 ty-sixth amendment to the Constitution of the United
- 14 States".

15 SEC. 10. PREVENTIVE RELIEF.

- Section 12(d) of the Voting Rights Act of 1965 (52
- 17 U.S.C. 10308(d)), as amended by section 9, is further
- 18 amended by adding at the end the following:
- 19 "(2)(A) In considering any motion for preliminary re-
- 20 lief in any action for preventive relief described in this sub-
- 21 section, the court shall grant the relief if the court deter-
- 22 mines that the complainant has raised a serious question
- 23 as to whether the challenged voting qualification or pre-
- 24 requisite to voting or standard, practice, or procedure vio-
- 25 lates this Act or the Constitution and, on balance, the

1	hardship imposed on the defendant by the grant of the
2	relief will be less than the hardship which would be im-
3	posed on the plaintiff if the relief were not granted.
4	"(B) In making its determination under this para-
5	graph with respect to a change in any voting qualification,
6	prerequisite to voting, or standard, practice, or procedure
7	with respect to voting, the court shall consider all relevant
8	factors and give due weight to the following factors, if they
9	are present:
10	"(i) Whether the qualification, prerequisite,
11	standard, practice, or procedure in effect prior to the
12	change was adopted as a remedy for a Federal court
13	judgment, consent decree, or admission regarding—
14	"(I) discrimination on the basis of race or
15	color in violation of the 14th or 15th Amend-
16	ment;
17	"(II) a violation of the 19th, 24th, or 26th
18	Amendments;
19	"(III) a violation of this Act; or
20	"(IV) voting discrimination on the basis of
21	race, color, or membership in a language minor-
22	ity group in violation of any other Federal or
23	State law.
24	"(ii) Whether the qualification, prerequisite,
25	standard, practice, or procedure in effect prior to the

1	change served as a ground for the dismissal or set-
2	tlement of a claim alleging—
3	"(I) discrimination on the basis of race or
4	color in violation of the 14th or 15th Amend-
5	ment;
6	"(II) a violation of the 19th, 24th, or 26th
7	Amendment;
8	"(III) a violation of this Act; or
9	"(IV) voting discrimination on the basis of
10	race, color, or membership in a language minor-
11	ity group in violation of any other Federal or
12	State law.
13	"(iii) Whether the change was adopted fewer
14	than 180 days before the date of the election with
15	respect to which the change is to take or takes ef-
16	fect.
17	"(iv) Whether the defendant has failed to pro-
18	vide timely or complete notice of the adoption of the
19	change as required by applicable Federal or State
20	law.
21	"(3) A jurisdiction's inability to enforce its voting or
22	election laws, regulations, policies, or redistricting plans,
23	standing alone, shall not be deemed to constitute irrep-
24	arable harm to the public interest or to the interests of
25	a defendant in an action arising under the Constitution

1	or any Federal law that prohibits discrimination on the
2	basis of race, color, or membership in a language minority
3	group in the voting process, for the purposes of deter-
4	mining whether a stay of a court's order or an interlocu-
5	tory appeal under section 1253 of title 28, United States
6	Code, is warranted.".
7	SEC. 11. RELIEF FOR VIOLATIONS OF VOTING RIGHTS
8	LAWS.
9	(a) In General.—
10	(1) Relief for violations of voting
11	RIGHTS LAWS.—In this section, the term "prohibited
12	act or practice" means—
13	(A) any act or practice—
14	(i) that creates an undue burden on
15	the fundamental right to vote in violation
16	of the 14th Amendment to the Constitu-
17	tion of the United States or violates the
18	Equal Protection Clause of the 14th
19	Amendment to the Constitution of the
20	United States; or
21	(ii) that is prohibited by the 15th,
22	19th, 24th, or 26th Amendment to the
23	Constitution of the United States, section
24	2004 of the Revised Statutes (52 U.S.C.
25	10101), the Voting Rights Act of 1965 (52

1 U.S.C. 10301 et seg.), the National Voter 2 Registration Act of 1993 (52 U.S.C. 3 20501 et seq.), the Uniformed and Overseas Citizens Absentee Voting Act (52 4 5 U.S.C. 20301 et seq.), the Help America 6 Vote Act of 2002 (52 U.S.C. 20901 et 7 seq.), the Voting Accessibility for the El-8 derly and Handicapped Act (52 U.S.C. 9 20101 et seq.), or section 2003 of the Re-10 vised Statutes (52 U.S.C. 10102); and 11 (B) any act or practice in violation of any 12 Federal law that prohibits discrimination with 13 respect to voting, including the Americans with 14 Disabilities Act of 1990 (42 U.S.C. 12101 et 15 seq.). 16 (2) Rule of Construction.—Nothing in this 17 section shall be construed to diminish the authority 18 or scope of authority of any person to bring an ac-19 tion under any Federal law. 20 (3) Attorney's fees.—Section 722(b) of the 21 Revised Statutes (42 U.S.C. 1988(b)) is amended by 22 inserting "a provision described in section 2(a) of

the John R. Lewis Voting Rights Advancement Act

of 2021," after "title VI of the Civil Rights Act of

25 1964,".

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- 1 (b) Grounds for Equitable Relief.—In any ac-
- 2 tion for equitable relief pursuant to a law listed under sub-
- 3 section (a), proximity of the action to an election shall not
- 4 be a valid reason to deny such relief, or stay the operation
- 5 of or vacate the issuance of such relief, unless the party
- 6 opposing the issuance or continued operation of relief
- 7 meets the burden of proving by clear and convincing evi-
- 8 dence that the issuance of the relief would be so close in
- 9 time to the election as to cause irreparable harm to the
- 10 public interest or that compliance with such relief would
- 11 impose serious burdens on the party opposing relief.
- 12 (1) IN GENERAL.—In considering whether to
- grant, deny, stay, or vacate any order of equitable
- relief, the court shall give substantial weight to the
- public's interest in expanding access to the right to
- vote. A State's generalized interest in enforcing its
- enacted laws shall not be a relevant consideration in
- determining whether equitable relief is warranted.
- 19 (2) Presumptive safe harbor.—Where equi-
- table relief is sought either within 30 days of the
- adoption or reasonable public notice of the chal-
- lenged policy or practice, or more than 45 days be-
- fore the date of an election to which the relief being
- sought will apply, proximity to the election will be

- 1 presumed not to constitute a harm to the public in-
- 2 terest or a burden on the party opposing relief.
- 3 (c) Grounds for Stay or Vacatur in Federal
- 4 Claims Involving Voting Rights.—
- 5 (1) Prospective effect.—In reviewing an 6 application for a stay or vacatur of equitable relief 7 granted pursuant to a law listed in subsection (a), 8 a court shall give substantial weight to the reliance 9 interests of citizens who acted pursuant to such 10 order under review. In fashioning a stay or vacatur, 11 a reviewing court shall not order relief that has the 12 effect of denying or abridging the right to vote of 13 any citizen who has acted in reliance on the order.
 - (2) Written explanation.—No stay or vacatur under this subsection shall issue unless the reviewing court makes specific findings that the public interest, including the public's interest in expanding access to the ballot, will be harmed by the continuing operation of the equitable relief or that compliance with such relief will impose serious burdens on the party seeking such a stay or vacatur such that those burdens substantially outweigh the benefits to the public interest. In reviewing an application for a stay or vacatur of equitable relief, findings

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1	of fact made in issuing the order under review shall
2	not be set aside unless clearly erroneous.
3	SEC. 12. ENFORCEMENT OF VOTING RIGHTS BY ATTORNEY
4	GENERAL.
5	Section 12 of the Voting Rights Act (52 U.S.C.
6	10308), as amended by this Act, is further amended by
7	adding at the end the following:
8	"(g) Voting Rights Enforcement by Attorney
9	General.—
10	"(1) In general.—In order to fulfill the At-
11	torney General's responsibility to enforce the Voting
12	Rights Act and other Federal civil rights statutes
13	that protect the right to vote, the Attorney General
14	(or upon designation by the Attorney General, the
15	Assistant Attorney General for Civil Rights) is au-
16	thorized, before commencing a civil action, to issue
17	a demand for inspection and information in writing
18	to any State or political subdivision, or other govern-
19	mental representative or agent, with respect to any
20	relevant documentary material that he has reason to
21	believe is within their possession, custody, or control.
22	A demand by the Attorney General under this sec-
23	tion may require—
24	"(A) the production of such documentary
25	material for inspection and copying;

1 "(B) answers in writing to written ques-2 tions with respect to such documentary mate-3 rial; or

4 "(C) both.

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5 "(2) Contents of an attorney general 6 Demand.—

> "(A) IN GENERAL.—Any demand issued under paragraph (1), shall include a sworn certificate to identify the voting qualification or prerequisite to voting or standard, practice, or procedure with respect to voting, or other voting related matter or issue, whose lawfulness the Attorney General is investigating and to identify the civil provisions of the Federal civil rights statute that protects the right to vote under which the investigation is being conducted. The demand shall be reasonably calculated to lead to the discovery of documentary material and information relevant to such civil rights investigation. Documentary material includes any material upon which relevant information is recorded, and includes written or printed materials, photographs, tapes, or materials upon which information is electronically or magnetically recorded. Such demands are aimed

at the Attorney General having the ability to inspect and obtain copies of relevant materials (as well as obtain information) related to voting and are not aimed at the Attorney General taking possession of original records, particularly those that are required to be retained by State and local election officials under Federal or State law.

- "(B) No REQUIREMENT FOR PRODUC-TION.—Any demand issued under paragraph (1) may not require the production of any documentary material or the submission of any answers in writing to written questions if such material or answers would be protected from disclosure under the standards applicable to discovery requests under the Federal Rules of Civil Procedure in an action in which the Attorney General or the United States is a party.
- "(C) DOCUMENTARY MATERIAL.—If the demand issued under paragraph (1) requires the production of documentary material, it shall—
- "(i) identify the class of documentary material to be produced with such definite-

1	ness and certainty as to permit such mate-
2	rial to be fairly identified; and
3	"(ii) prescribe a return date for pro-
4	duction of the documentary material at
5	least twenty days after issuance of the de-
6	mand to give the State or political subdivi-
7	sion, or other governmental representative
8	or agent, a reasonable period of time for
9	assembling the documentary material and
10	making it available for inspection and
11	copying.
12	"(D) Answers to written ques-
13	TIONS.—If the demand issued under paragraph
14	(1) requires answers in writing to written ques-
15	tions, it shall—
16	"(i) set forth with specificity the writ-
17	ten question to be answered; and
18	"(ii) prescribe a date at least twenty
19	days after the issuance of the demand for
20	submitting answers in writing to the writ-
21	ten questions.
22	"(E) Service.—A demand issued under
23	paragraph (1) may be served by a United
24	States marshal or a deputy marshal, or by cer-

1 tified mail, at any place within the territorial 2 jurisdiction of any court of the United States. 3 "(3) Responses to an attorney general 4 DEMAND.—A State or political subdivision, or other 5 governmental representative or agent, must, with re-6 spect to any documentary material or any answer in writing produced under this subsection, provide a 7 8 sworn certificate, in such form as the demand issued 9 under paragraph (1) designates, by a person having 10 knowledge of the facts and circumstances relating to 11 such production or written answer, authorized to act 12 on behalf of the State or political subdivision, or 13 other governmental representative or agent, upon 14 which the demand was served. The certificate— 15 "(A) shall state that— "(i) all of the documentary material 16 17 required by the demand and in the posses-18 sion, custody, or control of the State or po-19 litical subdivision, or other governmental 20 representative or agent, has been produced; 21 "(ii) that with respect to every answer 22 in writing to a written question, all infor-23 mation required by the question and in the

possession, custody, control, or knowledge

of the State or political subdivision, or

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1	other governmental representative or
2	agent, has been submitted; or
3	"(iii) both; or
4	"(B) provide the basis for any objection to
5	producing the documentary material or answer-
6	ing the written question.
7	To the extent that any information is not furnished,
8	the information shall be identified and reasons set
9	forth with particularity regarding the reasons why
10	the information was not furnished.
11	"(4) Judicial proceedings.—
12	"(A) Petition for enforcement.—
13	Whenever any State or political subdivision, or
14	other governmental representative or agent,
15	fails to comply with demand issued by the At-
16	torney General under paragraph (1), the Attor-
17	ney General may file, in a district court of the
18	United States in which the State or political
19	subdivision, or other governmental representa-
20	tive or agent, is located, a petition for a judicial
21	order enforcing the Attorney General demand
22	issued under paragraph (1).
23	"(B) Petition to modify.—
24	"(i) In General.—Any State or po-
25	litical subdivision, or other governmental

representative or agent, that is served with a demand issued by the Attorney General under paragraph (1) may file in the United States District Court for the District of Columbia a petition for an order of the court to modify or set aside the demand of the Attorney General.

"(ii) Petition to Modify.—Any petition to modify or set aside a demand of the Attorney General issued under paragraph (1) must be filed within 20 days after the date of service of the Attorney General's demand or at any time before the return date specified in the Attorney General's demand, whichever date is earlier.

"(iii) Contents of Petition.—The petition shall specify each ground upon which the petitioner relies in seeking relief under clause (i), and may be based upon any failure of the Attorney General's demand to comply with the provisions of this section or upon any constitutional or other legal right or privilege of the State or political subdivision, or other governmental

1	representative or agent. During the pend-
2	ency of the petition in the court, the court
3	may stay, as it deems proper, the running
4	of the time allowed for compliance with the
5	Attorney General's demand, in whole or in
6	part, except that the State or political sub-
7	division, or other governmental representa-
8	tive or agent, filing the petition shall com-
9	ply with any portions of the Attorney Gen-
10	eral's demand not sought to be modified or
11	set aside.".
12	SEC. 13. DEFINITIONS.
13	Title I of the Voting Rights Act of 1965 (52 U.S.C
14	10301) is amended by adding at the end the following
15	"SEC. 21. DEFINITIONS.
16	"In this Act:
17	"(1) Indian.—The term 'Indian' has the mean-
18	ing given the term in section 4 of the Indian Self-
19	Determination and Education Assistance Act.
20	"(2) Indian Lands.—The term 'Indian lands
21	means—
22	"(A) any Indian country of an Indian
23	tribe, as such term is defined in section 1151
24	of title 18, United States Code;

1	"(B) any land in Alaska that is owned,
2	pursuant to the Alaska Native Claims Settle-
3	ment Act, by an Indian tribe that is a Native
4	village (as such term is defined in section 3 of
5	such Act), or by a Village Corporation that is
6	associated with the Indian tribe (as such term
7	is defined in section 3 of such Act);
8	"(C) any land on which the seat of govern-
9	ment of the Indian tribe is located; and
10	"(D) any land that is part or all of a tribal
11	designated statistical area associated with the
12	Indian tribe, or is part or all of an Alaska Na-
13	tive village statistical area associated with the
14	tribe, as defined by the Bureau of the Census
15	for the purposes of the most recent decennial
16	census.
17	"(3) Indian tribe.—The term 'Indian tribe' or
18	'tribe' has the meaning given the term 'Indian tribe'
19	in section 4 of the Indian Self-Determination and
20	Education Assistance Act.
21	"(4) Tribal Government.—The term 'Tribal
22	Government' means the recognized governing body
23	of an Indian Tribe.
24	"(5) VOTING-AGE POPULATION.—The term
25	'voting-age population' means the numerical size of

- 1 the population within a State, within a political sub-
- division, or within a political subdivision that con-
- 3 tains Indian lands, as the case may be, that consists
- 4 of persons age 18 or older, as calculated by the Bu-
- 5 reau of the Census under the most recent decennial
- 6 census.".

7 SEC. 14. ATTORNEYS' FEES.

- 8 Section 14(c) of the Voting Rights Act of 1965 (52)
- 9 U.S.C. 10310(c)) is amended by adding at the end the
- 10 following:
- 11 "(4) The term 'prevailing party' means a party to an
- 12 action that receives at least some of the benefit sought
- 13 by such action, states a colorable claim, and can establish
- 14 that the action was a significant cause of a change to the
- 15 status quo.".
- 16 SEC. 15. OTHER TECHNICAL AND CONFORMING AMEND-
- 17 MENTS.
- 18 (a) ACTIONS COVERED UNDER SECTION 3.—Section
- 19 3(c) of the Voting Rights Act of 1965 (52 U.S.C.
- 20 10302(c)) is amended—
- 21 (1) by striking "any proceeding instituted by
- the Attorney General or an aggrieved person under
- any statute to enforce" and inserting "any action
- under any statute in which a party (including the
- 25 Attorney General) seeks to enforce"; and

1	(2) by striking "at the time the proceeding was
2	commenced" and inserting "at the time the action
3	was commenced".
4	(b) Clarification of Treatment of Members of
5	LANGUAGE MINORITY GROUPS.—Section 4(f) of such Act
6	(52 U.S.C. 10303(f)) is amended—
7	(1) in paragraph (1), by striking the second
8	sentence; and
9	(2) by striking paragraphs (3) and (4).
10	(c) Period During Which Changes in Voting
11	PRACTICES ARE SUBJECT TO PRECLEARANCE UNDER
12	SECTION 5.—Section 5 of such Act (52 U.S.C. 10304)
13	is amended—
14	(1) in subsection (a), by striking "based upon
15	determinations made under the first sentence of sec-
16	tion 4(b) are in effect" and inserting "are in effect
17	during a calendar year";
18	(2) in subsection (a), by striking "November 1,
19	1964" and all that follows through "November 1,
20	1972" and inserting "the applicable date of cov-
21	erage''; and
22	(3) by adding at the end the following new sub-
23	section:
24	"(e) The term 'applicable date of coverage' means,
25	with respect to a State or political subdivision—

- "(1) June 25, 2013, if the most recent determination for such State or subdivision under section
 4(b) was made on or before December 31, 2021; or

 "(2) the date on which the most recent determination for such State or subdivision under section
 4(b) was made, if such determination was made
 after December 31, 2021.".
- 8 SEC. 16. SEVERABILITY.
- 9 If any provision of this Act or any amendment made 10 by this Act, or the application of such a provision or
- 11 amendment to any person or circumstance, is held to be
- 12 unconstitutional or is otherwise enjoined or unenforceable,
- 13 the remainder of this Act and amendments made by this
- 14 Act, and the application of the provisions and amendment
- 15 to any person or circumstance, and any remaining provi-
- 16 sion of the Voting Rights Act of 1965, shall not be af-
- 17 fected by the holding.
- 18 SEC. 17. GRANTS TO ASSIST WITH NOTICE REQUIREMENTS
- 19 UNDER THE VOTING RIGHTS ACT OF 1965.
- 20 (a) In General.—The Attorney General shall make
- 21 grants each fiscal year to small jurisdictions who submit
- 22 applications under subsection (b) for purposes of assisting
- 23 such small jurisdictions with compliance with the require-
- 24 ments of the Voting Rights Act of 1965 to submit or pub-

- 1 lish notice of any change to a qualification, prerequisite,
- 2 standard, practice or procedure affecting voting.
- 3 (b) APPLICATION.—To be eligible for a grant under
- 4 this section, a small jurisdiction shall submit an applica-
- 5 tion to the Attorney General in such form and containing
- 6 such information as the Attorney General may require re-
- 7 garding the compliance of such small jurisdiction with the
- 8 provisions of the Voting Rights Act of 1965.
- 9 (c) Small Jurisdiction Defined.—For purposes
- 10 of this section, the term "small jurisdiction" means any
- 11 political subdivision of a State with a population of 10,000
- 12 or less.

Passed the House of Representatives August 24, 2021.

Attest: CHERYL L. JOHNSON,

Clerk.